

Law enforcement and the criminal justice system

Purpose and overview

This detailed policy scorecard provides information about addiction-related policy changes enacted in Ohio from 2013 to 2018. The scorecard:

- Describes the current status of evidence-based policies, programs and practices in Ohio
- Rates the extent to which these policies and programs align with evidence on what works
- Rates the extent to which these policies and program are reaching Ohioans in need
- Identifies opportunities for improvement

For a summary of the scorecard's key findings and a description of the scorecard methodology, see the [full report](#).

This document contains the following sections:

- Definitions of the detailed scorecard rating levels and a list of acronyms
- Tables that describe Ohio's implementation of evidence-based policies, programs and practices
- Tables that list the sources of evidence used to develop this scorecard

Definition of scorecard levels

	Ohio alignment with evidence	Extent of implementation reach in Ohio
Strong	Services, programs and policies being implemented in Ohio are highly consistent with the most rigorously evaluated and effective evidence-based approaches in this category.	Services and programs are being implemented throughout the entire state (statewide or > 80 counties), are reaching the majority of prisons (statewide or > 25 of 28 state prisons), are reaching a majority of intended groups of Ohioans and are funded at the level needed to implement widespread, effective programming with fidelity to the evidence-based model. Policies are being monitored, implemented and enforced as intended.
Moderate	Services, programs and policies being implemented in Ohio are mostly consistent with recommended evidence-based approaches in this category.	Services and programs are being implemented in at least 40-80 counties, are reaching a large number of prisons (14-24 state prisons), are reaching large numbers of intended groups of Ohioans and/or are funded adequately to meet current capacity and demand. Policies are likely being implemented and enforced as intended, although rigorous monitoring information may not be available.
Mixed	Ohio is implementing some services, programs or policies with "strong" or "moderate" alignment with evidence, but is also implementing a significant number of services, programs or policies with "weak" alignment.	Within this category, Ohio is implementing some services or programs with "strong" or "moderate" implementation reach but is also implementing a significant number of services or programs with "weak" implementation reach. Some policies are being implemented as intended and enforced, while others are not.
Weak	Ohio is implementing services, programs and policies that are not consistent with recommended evidence-based approaches within this category.	Services and programs are being implemented in fewer than 40 counties, are only reaching a small proportion of prisons (fewer than 14 state prisons), are only reaching a small proportion of intended groups of Ohioans, and/or funding is inadequate to meet demand. Policies are not being implemented as intended and/or are not being enforced.
Unknown/ More information needed	Adequate information to determine evidence alignment is not currently available.*	Adequate information to determine implementation reach is not currently available.*

*Note that this information may be available within specific counties, but is not available on a statewide basis.

Acronyms

General terms

Adult Basic Literacy Education (ABLE)
Addiction Treatment Program (ATP)
Community Based Correctional Facility (CBCF)
Crisis Intervention Team (CIT)
Drug Abuse Response Teams (DART)
General Assembly (GA)
General Educational Development (GED)
High Intensity Drug Trafficking Areas (HIDTA)
House Bill (HB)
Medication-Assisted Treatment (MAT)
Ohio Police Officer Training Academy (OPOTA)
Ohio Revised Code (ORC)
Opioid Use Disorder (OUD)
Overdose Detection Mapping Application Program (ODMAP)
Police Assisted Addiction and Recovery Initiative (PAARI)
Senate Bill (SB)
Syringe service program (SSP)
Quick Response Team (QRT)

Government agencies and data sources

Emergency Medical Services (EMS)
National Alliance of Mental Illness of Ohio (NAMI Ohio)
Ohio Department of Job and Family Services (JFS)
Ohio Department of Medicaid (ODM)
Ohio Department of Mental Health and Addiction Services (OMHAS)
Ohio Department of Public Safety (DPS)
Ohio Department of Rehabilitation and Correction (DRC)
Ohio Department of Youth Services (DYS)

Overdose reversal

Table 1. **Community services (intercept 0)**

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Partnerships between public safety and public health agencies, including data sharing and privacy protections regarding overdose data</p>	<p>Strong evidence alignment</p>	<p>Unknown implementation reach</p>	<ul style="list-style-type: none"> Assess the extent to which local health departments are partnering with first responder agencies to access and utilize ODMAP data Encourage all first responders and public health agencies to fully utilize ODMAP to mobilize more effective responses to overdose spikes and hot spots, and to facilitate follow-up to connect non-fatal overdose victims with treatment
<p>First responders supplied with and trained to administer naloxone</p>	<p>Strong evidence alignment</p>	<p>Unknown implementation reach</p>	<p>Identify a state-level entity to collect information about local law enforcement and first responder agency naloxone training and administration. Use the information to target training and resources designed to increase effective use of naloxone.</p>

Table 1. **Community services (intercept 0)** (cont.)

Evidence-based policy, program or practice*	Ohio status (brief description of Ohio implementation)**		Opportunities for improvement
<p>Law enforcement trained in addiction, mental health and stigma</p>	<p>Weak evidence alignment Unknown implementation reach</p>		<p>Require local law enforcement agencies to participate in training on addiction, mental health and stigma</p>
<p>Pre-arrest diversion: First responders refer offenders to addiction treatment</p>	<p>Strong evidence alignment Unknown implementation reach</p>		<ul style="list-style-type: none"> • Evaluate the effectiveness of the SFY 2018-2019 Ohio Attorney General QRT/DART grant program. If it was successful in reaching intended outcomes, increase the number of local law enforcement agencies implementing QRTs/DARTs. • Assess the extent to which the QRT/DART model is being implemented across the state and identify a common set of process and outcome evaluation metrics that can be used to evaluate and improve these programs on an ongoing basis
<p>Public safety and public health collaborate to support Syringe Service Programs (SSPs)</p>	<p>Weak evidence alignment Unknown implementation reach</p>		<p>Identify a state-level entity to collect information about local SSPs, including information about collaboration with local law enforcement agencies. Use the information to target training and resources designed to increase effective collaboration</p>

Table 1. **Community services (intercept 0)** (cont.)

Evidence-based policy, program or practice*	Ohio status (brief description of Ohio implementation)**		Opportunities for improvement
<p>Good Samaritan law: Public education and implementation</p>	<p>Moderate evidence alignment</p>	<p>Weak implementation reach</p> <ul style="list-style-type: none"> • Ohio's Good Samaritan law provides immunity from arrest, charge and prosecution for a minor drug possession offense for individuals who seek medical help for their own or another person's drug overdose. The person who has overdosed also has immunity from minor drug possession offenses. • Immunity is only granted if the person seeking immunity, within 30 days of seeking or obtaining assistance, "seeks and obtains a screening and receives a referral for treatment." • The Good Samaritan law applies only to individuals who have been previously granted immunity under the law not more than twice. People in community control or post-release control do not qualify for immunity. • Ohio law also requires EMS personnel or firefighters to disclose to law enforcement, upon request, the name and address of any person to whom they administered naloxone. 	<p>Assess the impact of Ohio's Good Samaritan law, including the restrictions on Good Samaritan immunity, and adjust the law as needed so that bystanders are encouraged to call for help during an overdose</p> <p>Potential improvements include:</p> <ul style="list-style-type: none"> • Expand the range of drug possession offenses that are covered • Evaluate the impact of Ohio's Good Samaritan law, particularly on the connection between overdose, screening and treatment • If the evaluation results are negative, meaning that people who overdose are not being screened and entering treatment within 30 days, consider removing 30 day requirement so that more people have access to immunity • Remove the provision of Ohio's Good Samaritan law that limits the number of times a person can be granted immunity • Include people who are on community control or post-release control among people who can be granted immunity • Increase public education about Ohio's Good Samaritan law so that people know that immunity may be available to them

*As identified in the HPIO [Evidence Resource Page: Law Enforcement and the Criminal Justice System](#)

**As of Dec. 2018, as identified in the Ohio policy inventory in this report and information from state agencies. Note that the inventory includes policy changes enacted in 2013-2018.

Table 2. Law enforcement crisis de-escalation (intercept 1)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Crisis Intervention Team (CIT) programs	Strong evidence alignment	Strong implementation reach	<ul style="list-style-type: none"> • Continue to increase the number of law enforcement agencies fully implementing the CIT model • Continue to provide technical assistance, training and evaluation support to law enforcement agencies to ensure fidelity to the CIT model and continuous quality improvement • Assess the extent to which CIT addresses the needs of people experiencing substance use disorder crises (in addition to or instead of a mental health crisis) • Strengthen training, as needed, to incorporate a focus on addiction and stigma
Law enforcement agency policies for responding to persons in crisis, including risk assessment, de-escalation and referrals to treatment	Weak evidence alignment	Unknown implementation reach	<ul style="list-style-type: none"> • Require local law enforcement agencies to have a policy on responding to persons in crisis, including addiction-related crisis • Add a crisis de-escalation standard to the Ohio Collaborative Community-Police Advisory Certification Standards

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Table 3. Drug supply disruption and reduction

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Interdiction of illicit drugs (no evidence available)	N/A	Weak implementation reach	
	<ul style="list-style-type: none"> Launched in 2017, the Drug Incident Summary Collection Overview (DISCO) system is a data collection partnership between DPS, Ohio's 41 drug task forces and the El Paso Intelligence Center that provides Ohio task force commanders and federal law enforcement leaders with accurate, real-time statistics to support effective deployment of resources. OMHAS and DPS have received federal funds for grants to local communities to support drug task forces. These grants typically cover a small number of counties. 		

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Criminal justice system

Table 4. Initial detention and initial court hearings (intercept 2)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Mental health and substance use disorder screening: Jail booking and/or pretrial	Weak evidence alignment	Moderate implementation reach	<ul style="list-style-type: none"> • Inspect all Ohio jails to assess whether mental health and substance use disorder screening is occurring upon intake • Revise the jail standards to include specific focus on screening for substance use disorder using evidence-based screening tools • Improve data collection and reporting so that information about the extent to which Ohio jails are providing effective substance use disorder screening and treatment is readily available for transparency, accountability and quality improvement purposes
	<ul style="list-style-type: none"> • Jail standards (ORC 5120.10 and OAC 5120:1-10-09) require that all full-service jails screen inmates for physical and mental health conditions upon arrival, including “use of alcohol and drugs,” although not specifically for substance use disorder. • The DRC Bureau of Adult Detention (BAD) is responsible for monitoring jail compliance with the Minimum Standards for Jails. • Analysis of 2016 jail inspection reports found that 34% of jails were not in compliance with the mental health screening standard. • 2018 inspection reports for some county jails are posted on the BAD website, although there is no recent reporting that summarizes this data to describe overall rates of compliance with the mental health screening standard for 2017 or 2018. • Of the 36 counties with posted 2018 jail inspection reports, 32 are in compliance with this requirement. Four (Adams, Coshocton, Huron and Scioto) are not. 		

Table 4. Initial detention and initial court hearings (intercept 2) (cont.)

Evidence-based policy, program or practice*	Ohio status**	Opportunities for improvement
<p>Pretrial diversion, including Intervention in Lieu of Conviction (ILC) and Targeted Community Alternatives to Prison (T-CAP)</p>	<p>Moderate evidence alignment Unknown implementation reach</p> <p>Pretrial diversion</p> <ul style="list-style-type: none"> • Pretrial diversion is administered by prosecutors, with approval by the presiding judge. • Some defendants are not eligible for pretrial diversion because they are specifically excluded in the ORC. Exclusions include repeat or dangerous offenders, defendants charged with a violent offense and defendants charged with most drug offenses. • In 2018, SB 66 expanded eligibility for pretrial diversion to defendants with misdemeanor drug and paraphernalia possession charges. Prosecutors must still permit their participation. <p>Intervention in lieu of conviction (ILC)</p> <ul style="list-style-type: none"> • ILC is administered by courts. • Beginning in 2014, if the court has reason to believe that drug or alcohol use by the offender was a factor leading to the criminal offense, the court will look into whether the offender should be given treatment rather than a conviction. • Defendants are not eligible for ILC if they are charged with certain offenses, including any 1-3-degree felony and certain serious drug-related offenses, including 1-4-degree felony trafficking and 1-2-degree felony possession. • Defendants are also ineligible for ILC if they are charged with crimes involving a person sixty-five years of age or older, permanently and totally disabled, under thirteen years of age, or a police officer on duty. • There is no statewide data system that tracks how often pretrial diversion and ILC are used. <p>Targeted Community Alternatives to Prison (T-CAP)</p> <ul style="list-style-type: none"> • The SFY 2018-2019 budget created and included funding for the T-CAP program, which diverts low-level, non-violent felony offenders to jail or CBCF instead of prison. • Ten counties have been required to participate since July 2018, and the other 78 counties can apply for T-CAP grant funding voluntarily. • In SFY 2018, 48 counties participated in T-CAP. That number increased to 56 counties in SFY 2019. 	<ul style="list-style-type: none"> • Increase the utilization of pretrial diversion and ILC for defendants with substance use disorder and mental health disorders • Focus treatment in pretrial and diversion settings on immediate needs, such as housing, transportation, economic support, and vocational placement and training • Reduce the number of factors that make offenders ineligible for pretrial diversion and ILC • Require prosecutors and judges to use standard guidelines when assessing whether an offender has access to pretrial diversion programs, including ILC

Table 4. Initial detention and initial court hearings (intercept 2) (cont.)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Limit money bail and implement risk assessment	Weak evidence alignment <ul style="list-style-type: none"> Ohio utilizes a money bail system and has not implemented risk assessment as a tool for pretrial release and detainment decisions. In 2017, the Ohio Criminal Sentencing Commission released a bail and pretrial services report, which recommended utilizing the Arnold Foundation's "Public Safety Assessment" tool, or some other validated tool, to gauge defendants' suitability for release or detention pending trial. In 2019, the Ohio Supreme Court began convening the Task Force to Examine the Ohio Bail System. The purpose of the task force is to examine Ohio's bail system under Criminal Rule 46 (the criminal procedure rule relating to bail) and make recommendations that will ensure public safety and the accused's appearance at future court hearings, while protecting the presumption of innocence. 	Weak implementation reach	<ul style="list-style-type: none"> Implement the recommendation from the 2017 Ohio Criminal Sentencing Commission Bail And Pretrial Services Report to utilize the Arnold Foundation's "Public Safety Assessment" tool, or some other validated tool, to gauge individual defendants' suitability for release or detention pending trial Implement forthcoming recommendations from the Task Force to Examine the Ohio Bail System Collect data on and evaluate the impact of bail reform on crime rates and SUD-related outcomes

Table 5a. Courts, including specialized dockets and mandatory sentencing (intercept 3)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Specialized docket programs to encourage non-violent offenders to seek treatment</p>	<p>Strong evidence alignment</p>	<p>Moderate implementation reach</p>	<ul style="list-style-type: none"> • TraExpand ATP and/or Specialized Docket Subsidy Program funding to all specialty dockets • Continue to create new specialized dockets, including drug courts, mental health courts and family dependency courts so that Ohioans in all counties have access to these dockets • Evaluate the impact of specialized dockets and provide technical assistance to assist courts with continuing quality improvement of these dockets
<p>Drug courts- Screening: standardized screening instruments; screen for mental health issues and history of trauma; risk assessment; priority for high risk offenders</p>	<p>Strong evidence alignment</p>	<p>Strong implementation reach</p>	<ul style="list-style-type: none"> • Collect data from each specialized docket about what screening and assessment tools are being used • Collect data from each specialized docket about the number of court participants that screen positively from mental illness, addiction and trauma
<p>Drug courts- Participants placed in treatment immediately following eligibility screening</p>	<p>Strong evidence alignment</p>	<p>Strong implementation reach</p>	<ul style="list-style-type: none"> • Collect data that measures length of time that it takes for drug court participants to be placed in treatment • Provide technical assistance to assist courts with continuing quality improvement of these dockets, including shortening the time it takes to place participants in treatment

Table 5a. Courts, including specialized dockets and mandatory sentencing (intercept 3) (cont.)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Drug courts- Appropriate treatment duration (6-18 month) and focus on outpatient treatment , with residential treatment reserved for most at-risk participants	Unknown evidence alignment Unknown implementation reach		Collect and report data that measures treatment duration for drug court participants
Drug courts- Evidence-based practices in addiction care, including MAT	Moderate evidence alignment Unknown implementation reach		<ul style="list-style-type: none"> • Collect data that measures whether drug courts are including MAT in treatment plans for participants, and if so, which types of MAT are being utilized • Require compliance with the MAT guidance document as part of the Specialized Dockets Standards
Drug courts- Aftercare services and a recovery management plan post-graduation	Unknown evidence alignment Unknown implementation reach		<ul style="list-style-type: none"> • Collect data that measures whether drug courts offer aftercare services and/or recovery management plans post-graduation, and if so, what those services and plans entail • Provide technical assistance to drug courts who do not offer aftercare services and/or recovery management plans so that all graduates have access to these services

Table 5a. Courts, including specialized dockets and mandatory sentencing (intercept 3) (cont.)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Reduce mandatory sentencing , which prevents the possibility of alternative sentencing programs and/or parole	Mixed evidence alignment	Mixed implementation reach	Reduce the prevalence of mandatory sentencing requirements in the Ohio Revised Code
	<ul style="list-style-type: none"> • During the 130th-132nd General Assemblies, Ohio strengthened and added several mandatory sentences to the Ohio Revised Code. • For example, in 2018, SB 1 required an additional mandatory prison term for drug trafficking, possession, or aggravated funding of drug trafficking when the drug involved is a fentanyl-related compound. • Some mandatory sentencing was reduced from 2013-2018. For example, prior to 2018, courts were required to sentence offenders to community control for one year after a fourth- or fifth-degree felony. SB 66 removed that requirement. 		

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Table 5b. Prisons, including addiction screening and treatment (intercept 3)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Naloxone in prisons: Stock medication and train personnel to administer naloxone	Strong evidence alignment	Strong implementation reach	Ensure ongoing compliance with required use of naloxone in state prisons
Hepatitis C screening education and awareness, particularly for people at high risk, including injection drug users (consistent with USPSTF recommendation)	Weak evidence alignment	Unknown implementation reach	Create an integrated state plan to reduce hepatitis C transmission and reinfection, similar to the Ohio HIV Prevention and Care Integrated Plan, with an emphasis on incarcerated populations within Ohio
State prisons- SUD screening: Screen newly incarcerated persons for addiction and mental disorders using evidence-based screening tools	Strong evidence alignment	Unknown implementation reach	Assess the extent to which state prisons are appropriately screening newly-incarcerated persons for addiction and mental disorders and if needed healthcare services are then adequately provided to those who screen positive
State prisons- Continuation of SUD treatment, including MAT: For individuals who had been receiving addiction treatment prior to incarceration, evaluate whether treatment can continue within the prison or jail, including maintenance of MAT and/or psychosocial treatment	Strong evidence alignment	Unknown implementation reach	Assess the extent to which state prisons are appropriately providing evidence-based SUD treatment, including MAT

Table 5b. Prisons, including addiction screening and treatment (intercept 3) (cont.)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Re-assess incarcerated people with SUD prior to reentry and determine if MAT is appropriate</p>	<p>Strong evidence alignment Strong implementation reach</p>		<p>Evaluate the DRC naltrexone program and, based on the results of the evaluation, consider:</p> <ul style="list-style-type: none"> • Removing the educational session requirement if it creates a barrier for some individuals receiving naltrexone upon release • Tracking outcomes for individuals post release, including drug use, overdose and recidivism after participating in the naltrexone program
<p>Train corrections professionals on the nature of addiction, evidence-based treatment and stigma</p>	<p>Weak evidence alignment Moderate implementation reach</p>		<p>Require jail and prison staff to participate in training on the nature of addiction, evidence-based SUD treatment and stigma</p>

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Table 5c. Jails, including addiction screening and treatment (intercept 3)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Naloxone in jails: Stock medication and train personnel to administer naloxone</p>	<p>Weak evidence alignment</p>	<p>Unknown implementation reach</p>	<ul style="list-style-type: none"> Assess the extent to which local jails are administering naloxone Require all jail employees to be trained on naloxone administration, storage, and record keeping
<p>Hepatitis C screening education and awareness, particularly for people at high risk, including injection drug users (consistent with USPSTF recommendation)</p>	<p>Weak evidence alignment</p>	<p>Unknown implementation reach</p>	<p>Create an integrated state plan to reduce hepatitis C transmission and reinfection, similar to the Ohio HIV Prevention and Care Integrated Plan, with an emphasis on incarcerated populations within Ohio</p>
<p>Jails- medically-managed withdrawal For detainees with active SUD, monitor signs and symptoms of withdrawal and medically manage withdrawal in an evidence-based way</p>	<p>Weak evidence alignment</p>	<p>Moderate implementation reach</p>	<ul style="list-style-type: none"> Provide technical assistance to jails to develop evidence-based policies and protocols for medically managed withdrawal services consistent with the ASAM National Practice Guideline Improve data collection and reporting so that information about the extent to which Ohio jails are providing effective care for detainees and inmates in withdrawal is readily available for transparency, accountability and quality improvement purposes

Table 5c. Jails, including addiction screening and treatment (intercept 3) (cont.)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Jails- Continuation of SUD treatment, including MAT For individuals who had been receiving addiction treatment prior to incarceration, evaluate whether treatment can continue within the prison or jail, including maintenance of MAT and/or psychosocial treatment</p>	<p>Weak evidence alignment</p>	<p>Unknown implementation reach</p>	<ul style="list-style-type: none"> Assess the extent to which jails are offering evidence-based SUD treatment services, including provision of MAT Improve data collection and reporting so that information about the extent to which Ohio jails are providing evidence-based SUD treatment, including MAT, is readily available for transparency, accountability and quality improvement purposes
<p>Train corrections professionals on the nature of addiction, evidence-based treatment and stigma</p>	<p>Weak evidence alignment</p>	<p>Moderate implementation reach</p>	<p>Require jail and prison staff to participate in training on the nature of addiction, evidence-based SUD treatment and stigma</p>

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Table 6. **Reentry, including connections to treatment, job training and recovery services (intercept 4)**

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
Prisons— Educate incarcerated people with SUD about unintentional overdose, and provide individuals with naloxone before release	Strong evidence alignment Strong implementation reach		<ul style="list-style-type: none"> • Monitor and evaluate the Narcan at Release Project and make adjustments as needed to increase the efficacy of the program • Include the offender’s support system (family, friends, etc.) in the naloxone education and training process to better align with the evidence
Jails— Educate incarcerated people with SUD about unintentional overdose, and provide individuals with naloxone before release	Weak evidence alignment Unknown implementation reach		<ul style="list-style-type: none"> • Offer overdose education, training and naloxone to people exiting jails • Collect data regarding how many jails stock naloxone and provide it to people upon release
Ensure that incarcerated people have health insurance coverage upon reentry, including Medicaid coverage if eligible	Strong evidence alignment Strong implementation reach		<ul style="list-style-type: none"> • Continue to provide funding for DRC and DYS to offer access to Medicaid and SSI/SSDI application assistance • Strengthen partnerships with inmates and managed care representatives post-release to encourage and ensure utilization of SUD treatment
Create an individualized reentry plan tailored to the needs of each incarcerated person with SUD	Moderate evidence alignment Strong implementation reach		<ul style="list-style-type: none"> • Enforce the use of standardized reentry plan practices across all DRC facilities for each person exiting the prison system • Monitor and enforce the inclusion of connections to treatment and recovery supports in the reentry plans for formerly incarcerated people with SUD

Table 6. Reentry, including connections to treatment, job training and recovery services (intercept 4) (cont.)

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Provide incarcerated people with education, employment and life skills training to maximize success post-release</p>	<p>Strong evidence alignment Strong implementation reach</p>		<p>Require a minimum level of service or standard programming to ensure everyone entering/exiting a CBCF has access to basic evidence-based programs that can aid in their success post release</p>
<p>Assist incarcerated people with building and maintaining family relationships in order to maximize success post-release</p>	<p>Moderate evidence alignment Moderate implementation reach</p>		<p>Extend the program to offer participation prior to release to better align with the evidence which includes visitation, video conferencing and programming for children</p>
<p>Ensure continuity of behavioral health treatment upon release, including in-reach by community-based treatment providers</p>	<p>Strong evidence alignment Moderate implementation reach</p>		<p>Expand the Criminal Justice and Behavioral Health Linkage Grants to all 88 counties</p>

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Table 7. **Community corrections (intercept 5)**

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Train probation and parole officers to work with people with addiction, and when possible, create specialized caseloads for people with co-occurring addiction and mental illness</p>	<p>Moderate evidence alignment Strong implementation reach</p>		<ul style="list-style-type: none"> • Increase training on addiction and working with offenders with substance use disorder to the required probation officer training and continuing education requirements for probation officers • Expand specialized caseloads for people with co-occurring addiction and mental illness
<p>Require the use of parole guidelines, particularly guidelines that include risk and needs assessment tools</p>	<p>Weak evidence alignment Weak implementation reach</p>		<p>Require the Parole Board to use guidelines that include an evidence-based risk assessment tool as a key factor in assessing risk and readiness for parole</p>
<p>Match conditions of parole to the assessed risk and need of the individual</p>	<p>Moderate evidence alignment Strong implementation reach</p>		<ul style="list-style-type: none"> • Tailor conditions of parole to avoid generic or unrealistic conditions. Conditions of parole should be dynamic and correspond to the changing needs of the individual throughout the term of supervision • Ensure that conditions of parole address both the criminogenic needs of the individual, as well as their basic needs, such as housing, food, transportation and medical and behavioral health services

Table 7. **Community corrections (intercept 5)**

Evidence-based policy, program or practice*	Ohio status**		Opportunities for improvement
<p>Allow individuals on parole to accrue earned credit during their supervision to reduce time to completion of their sentence</p>	<p>Weak evidence alignment Weak implementation reach</p>		<p>Implement an earned credit system for individuals on post-release control, similar to the system for individuals who are incarcerated</p>
<p>Response to parole violations should be swift, certain and proportionate</p>	<p>Moderate evidence alignment Unknown implementation reach</p>		<ul style="list-style-type: none"> • Collect aggregate, state-level data on responses to parole violations and evaluate whether those responses are proportionate to the violations • Apply sanctions for violating parole in conjunction with addiction treatment interventions in order to reduce recidivism
<p>Community-based sanctions should be maximized before custodial sanctions are considered</p>	<p>Moderate evidence alignment Unknown implementation reach</p>		<ul style="list-style-type: none"> • Collect aggregate, state-level data on responses to parole violations and evaluate whether those responses are proportionate to the violations • Apply sanctions for violating parole in conjunction with addiction treatment interventions in order to reduce recidivism

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Evidence sources

Law enforcement

Table 8. Community services (intercept 0)

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Partnerships between public safety and public health agencies , including data sharing and privacy protections	Johns Hopkins Bloomberg School of Public Health, 2018	Ten Standards of Care: Policing and The Opioid Crisis
First responders supplied with and trained to administer naloxone	Johns Hopkins Bloomberg School of Public Health, 2018	Ten Standards of Care: Policing and The Opioid Crisis
	The National Center for Addiction and Substance Abuse, 2017	Ending the Opioid Crisis: A Practical Guide for State Policymakers
Law enforcement trained in addiction, mental health and stigma	Johns Hopkins Bloomberg School of Public Health, 2018	Ten Standards of Care: Policing and The Opioid Crisis
	The National Center for Addiction and Substance Abuse, 2017	Ending the Opioid Crisis: A Practical Guide for State Policymakers
	The President's Task Force on 21st Century Policing, 2015	Final Report of the President's Task Force on 21st Century Policing
Pre-arrest diversion: First responders refer offenders to addiction treatment	Washington State Institute for Public Policy Benefit-Cost Results	Police diversion for low-severity offenses (pre-arrest)
	Johns Hopkins Bloomberg School of Public Health, 2018	Ten Standards of Care: Policing and The Opioid Crisis
	The National Center for Addiction and Substance Abuse, 2017	Ending the Opioid Crisis: A Practical Guide for State Policymakers
Public safety and public health collaborate to support Syringe Service Programs (SSPs)	Johns Hopkins Bloomberg School of Public Health, 2018	Ten Standards of Care: Policing and The Opioid Crisis
Good Samaritan law: Public education and implementation	Johns Hopkins Bloomberg School of Public Health, 2018	Ten Standards of Care: Policing and The Opioid Crisis

Table 9. **Law enforcement crisis de-escalation (intercept 1)**

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Crisis Intervention Team (CIT) programs	Substance Abuse and Mental Health Administration, 2018	Crisis Intervention Team (CIT) Methods for Using Data to Inform Practice: A Step-by-Step Guide
	The President's Task Force on 21st Century Policing, 2015	Final Report of the President's Task Force on 21st Century Policing
Law enforcement agency policies for responding to persons in crisis , including risk assessment, de-escalation and referrals to treatment	International Association of Chiefs of Police, 2018	Responding to Persons Experiencing a Mental Health Crisis
	The President's Task Force on 21st Century Policing, 2015	Final Report of the President's Task Force on 21st Century Policing

Table 10. **Drug supply disruption and reduction**

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Interdiction of illicit drugs (no evidence available)	N/A	N/A

Table 11. **Initial detention and initial court hearings (intercept 2)**

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Mental health and substance use disorder screening: Jail booking and/or pretrial	Substance Abuse and Mental Health Services Administration (SAMHSA), 2015	Screening and Assessment of Co-occurring Disorders in the Justice System
	Substance Abuse and Mental Health Services Administration, 2005	Substance Abuse Treatment for Adults in the Criminal Justice System Chapter 7: Treatment Issues in Pretrial and Diversion Settings
Pretrial diversion , including Intervention in Lieu of Conviction (ILC) and Targeted Community Alternatives to Prison (T-CAP)	Substance Abuse and Mental Health Services Administration, 2005	Substance Abuse Treatment for Adults in the Criminal Justice System Chapter 7: Treatment Issues in Pretrial and Diversion Settings
Limit money bail and implement risk assessment	University of Pennsylvania Law School, Legal Scholarship Repository, 2017	Bail Reform: New Directions for Pretrial Detention and Release

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Table 11. Initial detention and initial court hearings (intercept 2)

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Mental health and substance use disorder screening: Jail booking and/or pretrial	Substance Abuse and Mental Health Services Administration (SAMHSA), 2015	Screening and Assessment of Co-occurring Disorders in the Justice System
	Substance Abuse and Mental Health Services Administration, 2005	Substance Abuse Treatment for Adults in the Criminal Justice System Chapter 7: Treatment Issues in Pretrial and Diversion Settings
Pretrial diversion, including Intervention in Lieu of Conviction (ILC) and Targeted Community Alternatives to Prison (T-CAP)	Substance Abuse and Mental Health Services Administration, 2005	Substance Abuse Treatment for Adults in the Criminal Justice System Chapter 7: Treatment Issues in Pretrial and Diversion Settings
Limit money bail and implement risk assessment	University of Pennsylvania Law School, Legal Scholarship Repository, 2017	Bail Reform: New Directions for Pretrial Detention and Release

Table 12a. Courts, including specialized dockets and mandatory sentencing (intercept 3)

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Specialized docket programs to encourage non-violent offenders to seek treatment	The National Center for Addiction and Substance Abuse, 2017	Ending the Opioid Crisis: A Practical Guide for State Policymakers
Drug courts- Screening: standardized screening instruments; screen for mental health issues and history of trauma; risk assessment; priority for high risk offenders	American University Bureau of Justice Assistance Drug Court Technical Assistance Project, 2014	A Technical Assistance Guide for Drug Court Judges on Drug Court Treatment Services
Drug courts- Participants placed in treatment immediately following eligibility screening	American University Bureau of Justice Assistance Drug Court Technical Assistance Project, 2014	A Technical Assistance Guide for Drug Court Judges on Drug Court Treatment Services
Drug courts- Appropriate treatment duration (6-18 month) and focus on outpatient treatment, with residential treatment reserved for most at-risk participants	American University Bureau of Justice Assistance Drug Court Technical Assistance Project, 2014	A Technical Assistance Guide for Drug Court Judges on Drug Court Treatment Services
Drug courts- Evidence-based practices in addiction care, including MAT.	American University Bureau of Justice Assistance Drug Court Technical Assistance Project, 2014	A Technical Assistance Guide for Drug Court Judges on Drug Court Treatment Services
	National Association of Drug Court Professionals, 2018	Adult Drug Court Best Practice Standards
Drug courts- Aftercare services and a recovery management plan post-graduation	American University Bureau of Justice Assistance Drug Court Technical Assistance Project, 2014	A Technical Assistance Guide for Drug Court Judges on Drug Court Treatment Services
Reduce mandatory sentencing, which prevents the possibility of alternative sentencing programs and/or parole.	The National Center for Addiction and Substance Abuse, 2017	Ending the Opioid Crisis: A Practical Guide for State Policymakers

Table 12b. Prisons, including addiction screening and treatment (intercept 3)

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Naloxone in prisons: Stock medication and train personnel to administer naloxone	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
Hepatitis C screening education and awareness, particularly for people at high risk, including injection drug users (consistent with USPSTF recommendation)	U.S. Preventive Services Task Force, 2013	Final Recommendation Statement Hepatitis C: Screening
State prisons- SUD screening Screen newly incarcerated persons for addiction and mental disorders using evidence-based screening tools	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions
State prisons- Continuation of SUD treatment, including MAT For individuals who had been receiving addiction treatment prior to incarceration, evaluate whether treatment can continue within the prison or jail, including maintenance of MAT and/or psychosocial treatment	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
Re-assess incarcerated people with SUD prior to reentry and determine if MAT is appropriate	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
Train corrections professionals on the nature of addiction, evidence-based treatment and stigma	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals

Table 12c. **Jails, including addiction screening and treatment (intercept 3)**

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Naloxone in jails: Stock medication and train personnel to administer naloxone	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
Hepatitis C screening education and awareness, particularly for people at high risk, including injection drug users (consistent with USPSTF recommendation)	U.S. Preventive Services Task Force, 2013	Final Recommendation Statement Hepatitis C: Screening
Jails- medically-managed withdrawal For detainees with active SUD, monitor signs and symptoms of withdrawal and medically manage withdrawal in an evidence-based way	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
Jails- Continuation of SUD treatment, including MAT For individuals who had been receiving addiction treatment prior to incarceration, evaluate whether treatment can continue within the prison or jail, including maintenance of MAT and/or psychosocial treatment	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
Train corrections professionals on the nature of addiction, evidence-based treatment and stigma	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals

Table 13. Reentry, including connections to treatment, job training and recovery services (intercept 4)

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Prisons- Educate incarcerated people with SUD about unintentional overdose, and provide individuals with naloxone before release	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions
Jails- Educate incarcerated people with SUD about unintentional overdose, and provide individuals with naloxone before release	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions
Ensure that incarcerated people have health insurance coverage upon reentry, including Medicaid coverage if eligible	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions
Create an individualized reentry plan tailored to the needs of each incarcerated person with SUD	U.S. Department of Justice, 2016	Roadmap to Reentry: Reducing Recidivism through Reentry Reforms at the Federal Bureau of Prisons
	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions
Provide incarcerated people with education, employment and life skills training to maximize success post-release	U.S. Department of Justice, 2016	Roadmap to Reentry: Reducing Recidivism through Reentry Reforms at the Federal Bureau of Prisons
Assist incarcerated people with building and maintaining family relationships in order to maximize success post-release	U.S. Department of Justice, 2016	Roadmap to Reentry: Reducing Recidivism through Reentry Reforms at the Federal Bureau of Prisons

Table 13. **Reentry, including connections to treatment, job training and recovery services (intercept 4)** (cont.)

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report, guideline or evidence registry
Ensure continuity of behavioral health treatment upon release , including in-reach by community-based treatment providers	American Correctional Association and American Society of Addiction and Medicine, 2018	Joint Public Correctional Policy Statement on the Treatment of Opioid Use Disorders for Justice Involved Individuals
	U.S. Department of Justice, 2016	Roadmap to Reentry: Reducing Recidivism through Reentry Reforms at the Federal Bureau of Prisons
	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions

Table 14. **Community corrections (intercept 5)**

Evidence-based policy, program or practice	Evidence sources	
	Organization and year	Report or guideline
Train probation and parole officers to work with people with addiction , and when possible, create specialized caseloads for people with co-occurring addiction and mental illness.	National Reentry Resource Center, 2018	Best Practices for Successful Reentry for People Who Have Opioid Addictions
Require the use of parole guidelines , particularly guidelines that include risk and needs assessment tools	University of Minnesota Robin Institute of Criminal Law and Criminal Justice, 2018	Modernizing Parole Statutes: Guidance from Evidence-Based Practice
Match conditions of parole to the assessed risk and need of the individual	University of Minnesota Robin Institute of Criminal Law and Criminal Justice, 2018	Modernizing Parole Statutes: Guidance from Evidence-Based Practice
Allow individuals on parole to accrue earned credit during their supervision to reduce time to completion of their sentence	University of Minnesota Robin Institute of Criminal Law and Criminal Justice, 2018	Modernizing Parole Statutes: Guidance from Evidence-Based Practice
Response to parole violations should be swift, certain and proportionate	University of Minnesota Robin Institute of Criminal Law and Criminal Justice, 2018	Modernizing Parole Statutes: Guidance from Evidence-Based Practice
Community-based sanctions should be maximized before custodial sanctions are considered	University of Minnesota Robin Institute of Criminal Law and Criminal Justice, 2018	Modernizing Parole Statutes: Guidance from Evidence-Based Practice